

Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 SSO-00 CPR-01 NSC-05 SAB-02 SY-05

SS-15 SYE-00 USSS-00 L-03 PRS-01 PM-05 SP-02

DODE-00 CIAE-00 INR-07 NSAE-00 INRE-00 NSCE-00

EUR-12 /073 W

-----104147 041956Z /75

O 041930Z SEP 77

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC NIACT IMMEDIATE 3566

C O N F I D E N T I A L BRASILIA 7305

E.O. 11652: GDS

TAGS: PDIP, PN

SUBJ: PROPOSED DECLARATION OF WASHINGTON/SUPPORT FOR
NEW PANAMA TREATIES

REF: (A) STATE 212182 AND PREVIOUS

(B) RUSER-ZIMMERMANN TELECON, SEPT. 3, 1977

1. IN CONFORMANCE WITH LAST NIGHT'S TELECON (REF B),
IN VIEW OF THE WORDING OF PARA. 2, REF A, IT IS OUR
UNDERSTANDING THAT THE DEPARTMENT DOES NOT RPT NOT NOW
EXPECT THE EMBASSY TO MAKE A NEW APPROACH TO THE GOB.
THE LANGUAGE OF THE FINAL HALF OF THE
LAST PARAGRAPH OF THE DECLARATION OF WASHINGTON WAS
NOT CITED BY FOREIGN MINISTER SILVEIRA AS AN OBSTACLE
TO THE DECLARATION'S APPROVAL BY THE GOB, AND IN FACT
WAS NEVER EXPLICITLY MENTIONED BY HIM. (DEPARTMENT
MAY WISH TO CHECK THIS WITH AMBASSADOR CRIMMINS.) THE
PRINCIPAL REASON GIVEN BY THE GOB FOR ITS UNWILLINGNESS
TO SIGN THE PROPOSED DECLARATION, AS REPORTED
BRASILIA 7300, IS THAT BRAZIL HAS NOT YET SEEN THE
TEXT OF THE TREATIES.

2. WE WISH TO NOTE THAT THE UNHELPFUL POSITION TAKEN
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BY FOREIGN MINISTER SILVEIRA WITH THE AMBASSADOR FRIDAY
EVENING, SEPTEMBER 2, IS CONSISTENT WITH THE GENERAL
POSTURE ON THE TREATIES ASSUMED BY SILVEIRA OVER
THE PAST TWO WEEKS, INCLUDING IN HIS MEETINGS WITH
CODELS HOLLING AND YATRON. ON BOTH OCCASIONS, HE
ESSENTIALLY SAID THAT BRAZIL WELCOMED THAT THE US AND
PANAMA HAD REACHED AGREEMENT AND THAT THE TREATIES WERE

A POSITIVE DEVELOPMENT; HE ADDED, HOWEVER, THAT HE DID NOT BELIEVE THEY WERE THE SOLUTION TO ALL OF THE PROBLEMS OF THE HEMISPHERE AND THAT HE COULD NOT COMMENT IN DETAIL BECAUSE HE HAD NOT SEEN THE TEXTS OF THE TREATIES. (ALSO NOTE MEETING WITH AMBASSADOR ARAUJO, BRASILIA 6955.)

3. IF A NEW APPROACH TO THE GOB IS DESIRED, EMBASSY WOULD APPRECIATE RECEIVING SUPPLEMENTARY INSTRUCTIONS TO DEAL WITH THE BRAZILIAN ARGUMENTATION AND CONCERNS. (WE FULLY RECOGNIZE, OF COURSE, THAT THE DELETION OF THE SECOND HALF OF THE FINAL PARAGRAPH CONSTITUTES A VERY IMPORTANT CHANGE IN THE DRAFT DECLARATION, AND THAT A REFERENCE TO THIS DELETION SHOULD THEREFORE BE AN ELEMENT OF THE US PRESENTATION.) GIVEN SILVEIRA'S CONSISTENT ATTITUDE, HOWEVER, WE BELIEVE OUR CHANCES WOULD BE MINIMAL UNLESS, WHEN MAKING OUR APPROACH, WE COULD TELL SILVEIRA THAT MOST (AND WHICH) OTHER COUNTRIES ARE PREPARED TO SIGN. THUS, IN OUR VIEW, IT WOULD BE BEST TO MAKE SUCH AN APPROACH AFTER THE SITUATION WITH RESPECT TO OTHER COUNTRIES IS CLARIFIED.
RUSER

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